

TOP SECRET

Top Secret  
Only thru officer

OKW  
Armed Forces Operational Staff  
Section L (IV/Qu)  
44125/41 Top Secret

Fuehrer Hq. 13 March 1941  
5 copies  
4th copy

Subject: Armed Forces Operational Staff/Section L(I) #33408/40. Top Secret.  
18 December 1940

Directives for Special Areas

To Order #21

(Case Barbarossa)

I. Area of Operations and executive power

1) The authorization to issue orders and the regulations regarding supply for an area of operations within the armed forces shall be set up by the High Command of the Armed Forces in West Prussia and in the General Gouvernement at the latest four weeks before operations are started. The proposal by the High Command of the Army (OKH) is being made in time, after an agreement with the Commander of the Luftwaffe (Ob.d.L.) has been reached.

It is not contemplated to declare East Prussia and the General Gouvernement an area of operations. However, in accordance with the unpublished Fuehrer orders from 19 and 21 October 1939, the Supreme Commander of the Army shall be authorized to take all measures necessary for the execution of his military aim and for the safeguarding of the troops. He may transfer his authority onto the Supreme Commander of the Army Groups and Armies. Orders of that kind have priority over all orders issued by civilian agencies.

2) The Russian territory which is to be occupied shall be divided up into individual states with governments of their own, according to special orders, as soon as military operations are concluded. From this the following is inferred:

a) The area of operations, created through the advance of the Army beyond the frontiers of the Reich and the neighboring countries is to be limited in depth as far as possible. The Supreme Commander of the Army has the right to exercise the executive power in this area, and may transfer his authority onto the Supreme Commanders of the Army Groups and Armies.

b) In the area of operations, the Reichsfuehrer SS is, on behalf of the Fuehrer, entrusted with special tasks for the preparation of the political administration, tasks which result from the struggle which has to be carried out between two opposing political systems. Within the realm of these tasks, the Reichsfuehrer SS shall act independently and under his own responsibility. The executive power invested in the Supreme Commander of the Army (OKH) and in agencies determined by him shall not be affected by this. It is the responsibility of the Reichsfuehrer SS that through the execution of his tasks military operations shall not be disturbed. Details shall be arranged directly through the OKH with the Reichsfuehrer SS.

c) As soon as the area of operations has reached sufficient depth, it is to be limited in the rear. The newly occupied territory in the rear of the area of operations is to be given its own political administration. For the present, it is to be divided, according to its genealogic basis and to the positions of the Army Groups, into North (Baltic countries), Center (White Russia) and South (Ukraine). In these territories the political administration is taken care of by Commissioners of the Reich who receive their orders from the Fuehrer.

3) For the execution of all military tasks within the areas under the political administration in the rear of the area of operations, commanding officers who are responsible to the Supreme Commander of the Armed Forces (OKW) shall be in command.

The commanding officer is the supreme representative of the Armed Forces in the respective areas and the bearer of the military sovereign rights. He has the tasks of a Territorial Commander and the rights of a supreme Army Commander or a Commanding General. In this capacity he is responsible primarily for the following tasks.

- a) Close cooperation with the Commissioner of the Reich in order to support him in his political task.
- b) Exploitation of the country and securing its economic values for use by German industry (see par. 4)
- c) Exploitation of the country for the supply of the troops according to the needs of the OKH.
- d) Military security of the whole area, mainly airports, routes of supply and supply-dumps against revolt, sabotage and enemy paratroops.
- e) Traffic regulations.
- f) Billeting for armed forces, police and organizations, and for PW's inasmuch as they remain in the administrative areas.

The commanding officer has the right, as opposed to the civilian agencies, to issue orders which are necessary for the execution of the military tasks. His orders supersede all others, also those of the commissioners of the Reich.

Service directives, mobilization orders and directives on the distribution of the necessary forces shall be issued separately.

The time for the assumption of command by the commanding officers will be ordered as soon as the military situation shall allow a change in the command without disrupting military operations. Until such time, the agencies set up by the OKH remain in office, operating according to the principles valid for the commanding officers.

4) The Fuehrer has entrusted the uniform direction of the administration of economy in the area of operations and in the territories of political administration to the Reich Marshal who has delegated the Chief of the "Wi Ru Amt" with the execution of the task. Special orders on that will come from the OKW/WiRuAmt.

5) The majority of the Police Forces shall be under the jurisdiction of the Commissioners of the Reich. Requests for the employment of police forces in the area of operations on the part of the OKH are to be made as early as possible to the OKW/Armed Forces Operational Staff/ Section Defense.

6) The behavior of the troops towards the population and the tasks of the military courts shall be separately regulated, and commanded.

## II. Personnel, Supply and Communication Traffic:

7) Special orders shall be issued by the OKW Armed Forces Operational Staff for the measures necessary before the beginning of operations for the restriction of travel, delivery of goods and communications to Russia.

8) As soon as operations begin, the German-Soviet Russian frontier and at a later stage the border at the rear of the area of operations will be closed by the OKH for any and all non-military traffic with the exception of the police organizations to be deployed by the Reichsfuehrer SS on the Fuehrer's orders. Billeting and feeding of these organizations will be taken care of by the OKH-Gen. Qu. who may for this purpose request from the Reichsfuehrer SS the assignment of liaison officers.

The border shall remain closed also for leading personalities of the highest government agencies and agencies of the Party. The OKW/Armed Forces Operational Staff shall inform the highest government and Party agencies of this fact. The Supreme Commander of the Army and the agencies under him

shall decide on exceptions.

Except for the special regulations applying to the police organizations of the Reichsfuehrer SS, applications for entrance-permits must be submitted to the Supreme Commander of the Army exclusively.

III. Regulations regarding Rumania, Slovakia, Hungary and Finland.

9) The necessary arrangements with these countries shall be made by the OKW, together with the Foreign Office, and according to the wishes of the respective high commands. In case it should become necessary during the course of the operations to grant special rights, applications for this purpose are to be submitted to the OKW.

10) Police measures for the protection of the troops are permitted, independently from the granting of special rights.

Further orders in this shall be issued later.

11) Special orders shall be issued at a later date for the territories of these countries, on the following subjects:

- Procurement of food and feed.
- Housing and machinery.
- Purchase and the shipment of merchandise.
- Procurement of funds and wage-control.
- Salaries.
- Request for indemnity-payments.
- Postal and telegraph services.
- Traffic.
- Jurisdiction.

Requests of units of the Armed Forces and agencies of the OKW from the respective governments regarding these subjects, are to be submitted to the OKW/Armed Forces Operational Staff/Section Defense not later than 27 March 1941.

IV. Directives regarding Sweden.

12) Since Sweden can only become a transient-area for troops, no special authority is to be granted the commander of the German troops. However, he is entitled and compelled to secure the immediate protection of RR-transports against sabotage and attacks.

The Chief of the High Command of the  
Armed Forces

signed: KEITZL

Distribution:

- OKH 1st copy
- OKM 2nd copy
- R.d.L.u.O.K.L. 3rd copy
- Armed Forces Operational Staff 4th copy
- Section L 5th copy

(Translator's note: Armed Forces Operational Staff/Section Defense = Wehrmacht Fuehrungs Stab/Abt. Landesverteidigung)

-----  
CERTIFICATE OF TRANSLATION  
OF DOCUMENT NO 447-PS

16 October 1945

I, WILLARD EVANS SKIDMORE, Lt (jg) USNR, 391590, hereby certify that I am thoroughly conversant with the English and German languages; and that the above is a true and correct translation of Document 447-PS.

WILLARD EVANS SKIDMORE  
Lt (jg) USNR  
391590